Ontario Land Tribunal

Tribunal ontarien de l'aménagement du territoire



ISSUE DATE: March 10, 2022 **CASE NO(S)**.: OLT-22-002091

(Formerly PL120217 et al)

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: Bromont Homes Inc.
Appellant: Kerry L.W. Doughty
Appellant: Ferma Aggregates Inc.

Appellant: Jennifer Graham; and others

Subject: Official Plan

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091

Legacy Case No.: PL120217

OLT File No.: OLT-22-002091 Legacy File No.: PL120217

OLT Case Name: Graham v. Ontario (Municipal Affairs and Housing)

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: Catherine Gravely

Appellant: J.Stollar Construction Limited

Appellant: Ministry of Municipal Affairs and Housing Subject: Proposed Official Plan Amendment No. 15

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091

Legacy Case No.: PL151086

OLT File No.: OLT-22-002091 Legacy File No.: PL151086

OLT Case Name: Gravely v. Kawartha Lakes (City)

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: Catherine Gravely

Appellant: J.Stollar Construction Limited

Appellant: Ministry of Municipal Affairs and Housing Subject: Proposed Official Plan Amendment No. 15

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091 Legacy Case No.: PL151086

OLT File No.: OLT-22-002091 Legacy File No.: PL151086

OLT Case Name: Gravely v. Kawartha Lakes (City)

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: Catherine Gravely

Appellant: J. Stollar Construction Limited

Appellant: Ministry of Municipal Affairs and Housing Subject: Proposed Official Plan Amendment No. 17

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091
Legacy Case No.: PL160076
OLT File No.: OLT-22-002091
Legacy File No.: PL160076

OLT Case Name: Gravely v. Kawartha Lakes (City)

PROCEEDING COMMENCED UNDER subsection 17(24) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: 2358493 Ontario Inc

Appellant: BARMMAR Investments Ltd. & BMMB Investments

Ltd.

Appellant: Bromont Homes Inc.

Appellant: Comhold Investments Ltd.; and others

Subject: Proposed Official Plan Amendment No. OPA 13

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091 Legacy Case No.: PL171407 OLT File No.: OLT-22-002091

Legacy File No.: PL171407

OLT Case Name: Gravely v. Kawartha Lakes (City)

PROCEEDING COMMENCED UNDER subsection 17(24) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: Comhold Investments Ltd.

Appellant: Catherine Gravely

Appellant: J. Stollar Construction Limited

Appellant: William Westcott

Subject: Proposed Official Plan Amendment No. OPA 14

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091 Legacy Case No.: PL171408 OLT File No.: OLT-22-002091 Legacy File No.: PL171408

OLT Case Name: Gravely v. Kawartha Lakes (City)

PROCEEDING COMMENCED UNDER subsection 17(24) of the *Planning Act*, R.S.O.

1990, c. P.13, as amended

Appellant: 2358493 Ontario Inc

Appellant: BARMMAR Investments Ltd. & BMMB

Investments Ltd.

Appellant: Bromont Homes Inc.

Appellant: Catherine Gravely; and others

Subject: Proposed Official Plan Amendment No. 16

Municipality: City of Kawartha Lakes

OLT Case No.: OLT-22-002091 Legacy Case No.: PL171409

OLT File No.: OLT-22-002091 Legacy File No.: PL171409

OLT Case Name: Gravely v. Kawartha Lakes (City)

Heard: February 23 and March 2, 2022 by video hearing

APPEARANCES:

<u>Parties</u> <u>Counsel</u>

City of Kawartha Lakes Denitza Koev

Bromont Homes Inc. lan Andres

Rob Howe

J. Stollar Construction Ltd.

William Westcott

Denise Baker

Flato Lindsay Community Inc. Katarzyna Sliwa

Tom Halinski Diana Betlej

Comhold Investments Ltd., Tom Halinski

Medlaw Corporation and Mason Burch (collectively Comhold)

Fenelon Trails Inc. and 2185373 Ontario Inc.

Richard Taylor

Black Bear Estate Inc. James Webster

Lindsay 2017 Developments Inc. Paul DeMelo

Tribute (Lindsay 1) C. Barnet (not present)

Tribute (Lindsay 2)

MEMORANDUM OF ORAL DECISION DELIVERED BY T. PREVEDEL AND STEVEN COOKE ON MARCH 2, 2022 AND ORDER OF THE TRIBUNAL

INTRODUCTION

- [1] The matter before the Ontario Land Tribunal is a Case Management Conference ("CMC") regarding a number of appeals related to the adoption of the City of Kawartha Lakes 2012 Official Plan ("CKLOP") referred to as: Official Plan Amendment ("OPA") No. 13, OPA No. 14, OPA No.15, OPA No.16, OPA No.17 and OPA No.18.
- [2] The City of Kawartha Lakes ("City") submitted a Motion Record on February 16, 2022, for a partial approval Order ("Order 3") which would have the effect of resolving a substantial number of issues that are identified on the Phase 2 Issues List. This was undertaken on consent of the Parties.
- [3] Ms. Koev, Counsel for the City, advised the Tribunal that Council had approved a proposed settlement offer on the evening of February 22, 2022.
- [4] She stated that there were a few remaining site-specific issues to be resolved with Flato Lindsay Community Inc. ("Flato") and a handful of issues that could be deferred to Phase 3 of the Hearing.
- [5] Ms. Koev further stated that the Minutes of Settlement ("MOS") have been prepared and circulated to the Parties but are not fully executed yet.
- [6] Ms. Koev proposed to the Tribunal, on consent of the Parties, to hear the City's Motion for Order 3 then stand down until March 2, 2022, to deal with the settlement, at which time the MOS and revised schedules will have been circulated to the Parties and

the Tribunal.

- [7] Ms. Koev advised the Tribunal that Fenelon Trails Inc. and 2185373 Ontario Inc. were not a signatory to the MOS. This was confirmed by Mr. Taylor, counsel for same, who advised he had not seen the MOS yet and would withhold comments until the MOS was circulated and he received direction from his client.
- [8] Ms. Koev also confirmed that the MOS and revised schedules would be circulated to all the Parties before the end of the week.
- [9] The Tribunal received e-mail correspondence from Mr. Kemerer, representing Catherine Gravely, advising that Ms. Gravely's issues with OPA 13 have been resolved through the City's Motion for Partial Approval and asks that the Tribunal approves this Motion. Moreover, the same e-mail advised that Ms. Gravely hereby withdraws her appeals of OPA 14, 15, 16 and 17.

The Motion and Draft Order 3

- [10] Certain issues relating to OPA 13 were resolved during the first of several hearing phases involving the matters that are being administratively processed under OLT File No. PL120217. Specifically, the Tribunal Order issued on June 14, 2021, had the effect of approving certain modifications to OPA 13, which are reflected in what has commonly been referred to as "Order 1" in these proceedings.
- [11] Ms. Koev explained that the Motion pertains to the resolution of the Phase 2 Issues identified at Attachment 2 to the Phase 2 Procedural Order.
- [12] Paragraph 11 of the Phase 2 Procedural Order required like experts to meet and use best efforts to try to resolve or reduce the issues for the upcoming Hearing, and to prepare an agreed statement of facts. Accordingly, all the land use planners who have been identified as expert witnesses for the purposes of this proceeding (the "Planners") attended multiple meetings at the end of 2021. Resulting from those meetings was the

- 3rd Agreed Statement of Facts, dated December 23, 2021 (3rd ASF), which has been executed by all the Planners.
- [13] In the 3rd ASF, the Planners agreed, among other things, that a significant number of the Phase 2 Issues could be resolved through the recommended modifications set out in Attachment B to the 3rd ASF, a copy of which is appended at Exhibit C to the Affidavit of Rory Baksh, Registered Professional Planner ("RPP"), sworn on February 8, 2022, provided at Tab 2 of the City's Motion Record.
- [14] The Tribunal qualified Rory Baksh as an Expert in Land Use Planning. Mr. Baksh is a RPP and a member of the Canadian Institute of Planners with 23 years of experience.
- [15] Mr. Baksh provided the Tribunal with a thorough overview of his submitted Affidavit, the 3rd ASF which was signed by all the land use experts representing the Parties, and the proposed modifications to OPA 13.
- [16] In his opinion, the recommended policy modifications that are set out in Attachment B to the 3rd ASF and would be implemented through Draft Order 3 are consistent with the 2020 PPS, conform with the 2019 Growth Plan, as amended, and conform with/do not conflict with the parts of the CKLOP and OPA 13 that are in effect. Further, it is his opinion that the modifications are an appropriate means of resolving a number of Phase 2 Issues and generally represent good planning.
- [17] On the basis of the uncontested planning evidence presented by Mr. Baksh, and the consent of all the Parties regarding Draft Order 3, the Tribunal approves Draft Order 3, as attached as Attachment 1 to this Decision. Draft Order 3 is in full force and effect.

Draft Order 4 and the Settlement Hearing

[18] The Tribunal received fully executed MOS on February 25, 2022 and a Draft Order 4 to implement the MOS, which confirmed the previous discussions by counsel

on February 23, 2022.

- [19] The Tribunal was advised that Mr. Taylor, on behalf of his clients, intends to take issue with a portion of the proposed settlement. He told the Tribunal that he intends to request a deferral of the determination of the eastern portion of the Fenelon Falls settlement boundary.
- [20] Ms. Koev provided the Tribunal with a background overview and chronological history for contextual purposes. She provided a thorough review of the MOS and the revised OPA 13 schedules which are appended to Draft Order 4.
- [21] The MOS, the Draft Order 4, and the sworn Affidavits of Michael Testaguzza, Michael Bissett. Matthew Cory, Rory Baksh and Heather Sadler (the Expert Planning Witnesses) were introduced as Exhibits for the Hearing.
- [22] Ms. Koev confirmed that the Tribunal has received written confirmation from counsel for Ms. Gravely that her remaining issues with respect to OPA 13 have been fully resolved by the Order that the Tribunal approved in its oral decision given on February 23, 2022, and that Ms. Gravely withdraws her appeals of OPA 14, 15, 16 and 17.
- [23] She further confirmed that the Remaining Phase 1 Issues are no longer in dispute as a result of a settlement. The executed MOS, dated February 23, 2022, seek to implement the 2012 Boundaries, subject to certain further modifications permitted in accordance with Policy 2.2.8.4 of the 2019 Growth Plan for the Greater Golden Horseshoe, as amended ("Growth Plan") and supported by the land use planning and engineering evidence that has been filed in the within proceeding.
- [24] After her overview and submission, Ms. Koev requested the Tribunal to approve Draft Order 4 with the revised schedules to implement the MOS.
- [25] Mr. Halinski, on behalf of Comhold, provided an overview of his client's interests and indicated his support of the Draft Order 4 and the MOS. He requested that the

Tribunal accept the proposed boundary adjustments for Comhold.

- [26] Mr. Howe, on behalf of Bromont Homes Inc. ("Bromont"), provided an overview of his client's interests and indicated his support of the Draft Order 4 and MOS. He requested that the Tribunal accept the proposed boundary adjustments for Bromont.
- [27] Ms. Sliwa, on behalf of Flato, also provided an overview of her client's interests and indicated her support of the Draft Order 4 and MOS. She requested that the Tribunal accept the proposed boundary adjustments for Flato. She stated that there were some remaining issues (Issues 1 and 2) to be resolved in Phase 2 of the Hearings and Issue No. 28 to be resolved in Phase 3.
- [28] In their oral submissions, counsel for Comhold, Bromont and Flato took the Tribunal to the proposed candidate sites for "land swaps" under Policy 2.2.8.4 of the Growth Plan, which were attached to the 3rd ASF. Counsel noted that all the candidate sites meet the required tests under this Policy.

Referral Request by Fenelon Trails

- [29] Mr. Taylor provided the Tribunal with an oral submission requesting that the approval of the Fenelon Falls urban boundary, as defined in the schedules attached to the Draft Order 4, be deferred.
- [30] He submitted that the urban boundary currently depicted dates back to the Victoria County Official Plan approved in 1978, and that the "bulge" on the easterly boundary does not follow any natural features such as a road or a watercourse.
- [31] Mr. Taylor's stated concern is that the current urban boundary, if approved, will not allow Fenelon Falls to grow to its forecasted 2031 population.
- [32] Mr. Taylor submitted that his client currently owns 22 hectares ("ha") within the urban boundary but their proposed addition of 24.78 ha (the balance of their lands) was

not taken into consideration by the City during the settlement discussions with other Parties.

- [33] Ms. Koev told the Tribunal that Fenelon Trails did not object to the previous Orders 1 and 2 issued by the Tribunal, which relied on 2031 planning horizons.
- [34] Furthermore, she reminded the Tribunal that Fenelon Trails is a Non-Appellant Party sheltering under the Stollar appeal. As the Stollar appeal will be resolved with the settlement proposed earlier, the boundary issues are no longer in dispute making the request by Fenelon Trails out of order under Rule 8.3 of the Tribunal's *Rules of Practice and Procedure*.
- [35] She stated that no engineering evidence was put forward by Mr. Taylor's client to support their land swap request.
- [36] Ms. Koev concluded by opining that the City would be prejudiced if the process was delayed any further, the City needs the boundaries resolved in order to undertake the Municipal Comprehensive Review to comply with the 2051 planning horizon in the Growth Plan.
- [37] Ms. Baker echoed the concerns expressed by the City and reminded the Tribunal that no formal Motion was put forward by Fenelon Trails. She also stated that this request would result in significant prejudice to J. Stollar Construction Ltd., and affect future phases of this Hearing.
- [38] The Tribunal, after careful consideration of the oral submissions made by counsel, denies the request for deferral made by Fenelon Trails. There has been ample time by Fenelon Trails to challenge the boundaries as established by previous Tribunal Orders, and to bring this matter up at a Hearing at this late date would compromise the significant efforts undertaken by all of the Parties and their experts in finally putting closure to the OPA 13 schedules.

OLT-22-002091

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[39] The Tribunal agrees with City counsel that Fenelon Trails is a Non-Appellant Party sheltering under Stollar and is not permitted to introduce additional issues once Stollar has consented to the MOS.

ORDER

- [40] The Tribunal Orders that the deferral request by Fenelon Trails is denied.
- [41] The Tribunal further Orders that Draft Orders 3 and 4, attached as Schedules A and B to this decision are approved.

"T. Prevedel"

"T. PREVEDEL" MEMBER

"Steven Cooke"

STEVEN COOKE VICE-CHAIR

Ontario Land Tribunal

Website: olt.gov.on.ca Telephone: 416-212-6349 Toll Free: 1-866-448-2248

The Conservation Review Board, the Environmental Review Tribunal, the Local Planning Appeal Tribunal and the Mining and Lands Tribunal are amalgamated and continued as the Ontario Land Tribunal ("Tribunal"). Any reference to the preceding tribunals or the former Ontario Municipal Board is deemed to be a reference to the Tribunal.

SCHEDULE A

Ontario Land Tribunal

PROCEEDING COMMENCED UND 1990, c. P.13, as amended	ER subsection 17(24) of the <i>Planning Act</i> , R.S.O.
Appellant:	2358493 Ontario Inc.
Appellant:	BARMMAR Investments Ltd. & BMMB Investments Ltd.
Appellant:	Bromont Homes Inc.
Appellant:	Comhold Investments Ltd.; and others
Subject:	Proposed Official Plan Amendment No. OPA 13
Municipality:	City of Kawartha Lakes
OLT Case No.:	PL171407
OLT File No.:	PL171407
OLT Case Name:	Gravely v. Kawartha Lakes (City)
BEFORE:) [DATE], 2022)
)
	,

ORDER

THIS MATTER having come on for a hearing on February 23, 2022;

AND THE TRIBUNAL has granted partial approval of certain modifications to Official Plan Amendment No. 13 ("OPA 13") to the City of Kawartha Lakes Official Plan ("CKLOP") pursuant to the Order issued on June 14, 2021, which resolved the OPA 13 appeals, in part;

AND THE TRIBUNAL has received the 3rd Statement of Agreed Facts, dated December 24, 2021, which is executed by six land use planners listed as expert witnesses for the purposes of this proceeding and contains recommendations for further modifications to OPA 13;

AND THE TRIBUNAL having heard the submissions of counsel for the City relating to the proposed partial approval of OPA 13, as modified in accordance with the recommendations contained within the 3rd Statement of Agreed Facts and reflected within **Schedule "A"** hereto;

AND THE TRIBUNAL having heard the submissions of counsel for certain other parties related to the proposed partial approval of OPA 13;

AND THE TRIBUNAL having received the affidavit evidence of Rory Baksh, RPP, pertaining to the proposed partial approval of OPA 13;

AND THE TRIBUNAL having been advised that the parties to these proceedings consent to, or do not oppose, an Order approving the modifications set out in **Schedule** "**A**" hereto to resolve all of the Phase 2 Issues with respect to OPA 13 appeals, as identified in Attachment 2 to the Procedural Order issued December 1, 2021, save and except for Phase 2 Issues 1, 2, 3, and 4, which remain to be determined at the Phase 2 hearing, scheduled to commence on March 21, 2022, and those issues relating to OPA 13 Policy 18.4.4, which are being deferred to the Phase 3 Hearing, scheduled to commence on August 2, 2022;

AND THE TRIBUNAL having been advised by counsel for Catherine Gravely ("Ms. Gravely") that any issues Ms. Gravely had with respect to the Schedules to OPA 13 are withdrawn and that the modifications contemplated by this Order fully resolve her appeal of OPA 13;

AND THE TRIBUNAL may make modifications to the parts of OPA 13 that are before it under this proceeding and approve all or part of those parts, as modified, in accordance with subsections 17(50) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended;

THE TRIBUNAL ORDERS that:

- 1. OPA 13 is further modified as set out in **Schedule 'A'** to this Order and that the sections, policies, tables, and text so modified are hereby approved.
- 2. All of the modifications approved herein are brought into force and effect as of the date of this Order.
- 3. The following appeals have been partially resolved through the partial approval of OPA 13 in this Order:
 - a. The appeal of Comhold Investments Ltd., Medlaw Corporation, and Mason Burch (collectively referred to as "Comhold"), save for Phase 2 Issues 3 and 4;
 - b. The appeal of J. Stollar Construction Limited, save for the issues pertaining to the settlement boundaries for Bobcaygeon, Lindsay, Omemee, Fenelon Falls and Woodville shown on Schedules A-2, A-3, A-4 and A-5.

- 4. The appeal of Catherine Gravely is fully resolved through the partial approval of OPA 13 in this Order.
- 5. The Schedule which is attached to this Order shall form part of the Order.
- 6. The Tribunal may be spoken to should any matters arise respecting the implementation of this Order.

R	Registrar	

Explanation:

The modifications herein are based upon the recommendations contained in the Expert Land Use Planners' 3rd Statement of Agreed Facts, dated December 23, 2021 ("SAF"), and are being presented to the Tribunal for partial approval by the City and the parties in this proceeding. The modifications contained herein are in addition to the modifications to Official Plan Amendment No. 13 (OPA 13), which are set out in Phase 1 Order 1 and were approved by the Tribunal on June 14, 2021.*

Mod #	Modification*		
1	Revise Sections 1.1, 2.1. 2.2 and 3.1 in the Preamble to OPA 13 as follows:		
	Section 1.1 The Secondary Plans identify effective and efficient development patterns and opportunities, and take into account current municipal conditions, reflect Provincial land use planning policy as outlined in the 2014 2020 Provincial Policy Statement (PPS), and co-ordinate with and implement the policies of the City of Kawartha Lakes Official Plan (OP).		
	Section 2.1 [] Lindsay is located on the Trent-Severn Waterway and is home to Lock 33. As the "Gateway to the Kawarthas", Lindsay is a popular vacation and recreational area. Lindsay also has one of the widest downtown streets in Canada, unique Victorian architecture, and a 3000 foot board walk along the river system.		
	Section 2.2 Bobcaygeon is located where CKL Road 8 and CKL Road 36 intersect, approximately 36 kilometres northeast of Lindsay. Its secondary plan boundary covers approximately 7 sq. km. Bobcaygeon is located between two of the largest lakes in the City of Kawartha Lakes: Pigeon Lake to the east and Sturgeon Lake to the west. Bobcaygeon River erosses the settlement area, connecting Sturgeon Lake and Pigeon Lake and forming several islands that constitute the central part of the community. Bobcaygeon is home to Lock 32, which is the first lock on the Trent-Severn Waterway within the City's limits. Bobcaygeon is located at the confluence of Pigeon Lake to the east and Sturgeon Lake to the west. Bobcaygeon is home to Lock 32, which is the first lock on the Trent-Severn Waterway within the City's limits.		
	Section 3.1 The 2014 2020 Provincial Policy Statement (PPS) provides policy direction on matters of provincial interest related to land use planning and development [] The Growth Plan for the Greater Golden Horseshoe (the Growth Plan) has been prepared under the Places to Grow Act, 2005. It is a framework for implementing the Government of Ontario's vision for building stronger, prosperous communities by better managing growth in the Greater Golden Horseshoe to 2031.		
2	Revise Section 18.1 as follows:		
	18.1.1		

	Growth in these four urban settlement areas shall be based on the following vision: "Over 20 years, the Kawartha Lakes settlement areas will grow as healthy communities, provide new employment and educational opportunities to its residents, preserve the natural environment and cultural heritage, develop affordable and accessible adequate housing for the changing population, and provide healthy, active recreational opportunities for local residents and tourists."
	18.1.2(e) To provide accessible adequate housing (barrier-free) for persons with disabilities and older persons.
3	Revise Section 18.2 as follows:
	18.2.(i) Retain Integrate intensification with the local character of the settlement areas historic downtowns and main streets and established neighbourhoods.
	18 2.(j) Provide opportunities for transit active transportation-supportive, mixed use, compact development.
4	Revise Policy 18.4.3 as follows:
	The City recognizes that it has a surplus of designated greenfield land to support future residential and non-residential development, and further acknowledges that it is difficult to reconcile the surplus by phasing-out or de-designating lands with inherent development rights. In accordance with policy 4.1.3, the City may adjust settlement boundaries outside of a municipal comprehensive review. Except as provided for in policy 4.1.3, the The City shall therefore retain all existing designated greenfield land and only designate additional greenfield land if justified through a comprehensive Official Plan review, which includes updates to the growth management, transportation, and municipal servicing strategies.
5	Revise Section 18.5 as follows:
	In accordance with the Growth Management Strategy (May 2011), this plan seeks the following overall mix of housing types across all of the urban settlement areas to achieve a target density of 40 units and jobs per hectare: 75% of new units will be detached/semi-detached (low density), 19% will be townhouse units, row houses, walk-up apartment and similar housing forms (mid density) and a-6% will be apartment units (high density). The housing mix of any specific development may vary on the basis of specific neighbourhood characteristics, and the housing density and mix may vary based on the Secondary Plan for each settlement area.
	18.5.5 This Plan will support zoning provisions that are flexible enough to permit a broad an appropriate range of housing forms, including secondary suites.
	18.5.6

Accessory Additional dwelling units are permitted as of right, in addition to the principal dwelling unit, of single-detached, semi-detached, and row houses dwellings through a Zoning By-Law or minor variance application. The following criteria shall be considered when evaluating proposals for the creation of accessory additional dwelling units:

- i. Shall be secondary to the main/primary dwelling unit;
- ii. One apartment unit per dwelling;
- iii. The floor area of the accessory additional dwelling unit is equal to, or less than, the gross floor area of the principal unit without any modification to the building's bulk or massing;
- iv. One (1) additional on-site parking space is provided exclusively for the accessory additional dwelling unit;
- v. The Accessory Dwelling Unit additional dwelling unit is not located in an attached garage;
- vi. There is sufficient capacity of municipal sanitary sewer and water supply;
- vii. Compliance with the provisions of the Ontario Building Code, Fire Code, City's Zoning By-Law and all other relevant municipal and provincial standards;
- viii. Registration of the -accessory additional dwelling unit in accordance with the City's Secondary Suites Registration By-law; and
- ix. A lot may not have both an accessory additional dwelling unit and a garden suite.

18.5.8

The City recognizes the definition of "affordable" as stated in the Provincial Policy Statement (2014 2020). The City's affordable housing initiatives are designed to provide a full range of housing by type, tenure and affordability, within all urban residential neighbourhoods, with a focus to produce housing for low income residents of the City.

6 Revise Section 18.6 as follows:

18.6.5

Intensification corridors will generally be planned to accommodate local services, including recreational, cultural and entertainment uses. Intensification corridors are generally located within main along arterial roads, and along main streets and on key intersections within the settlement areas' built-up area as delineated in the Secondary Plans. Intensification corridors will be planned to achieve: a) increased residential and employment densities that support and ensure the viability of existing and planned transit service levels; and,

- a) achieve increased residential and employment densities;
- b) a mix of residential, office, institutional, and commercial development wherever appropriate.
- b) support and ensure the viability of existing and planned transit service levels where applicable; and,
- c) achieve a mix of residential, office, institutional, and/or commercial development wherever appropriate.

[In addition to the modification already approved pursuant to the Order issued on June 14, 2021, policy 18.6.6 is further amended as follows:]

18.6.6

The City's strategy for achieving its intensification target includes the following:

- a) Providing land use compatibility policies <u>including those within Sections 3.8 Separation and Buffering of Uses and 3.9 Noise Studies</u> in this Plan to ensure that intensification occurs in an appropriate manner;
- b) Providing policies in accordance with Sections 18.5.11 and 18.5.12 in this Plan which allow for appropriate infilling throughout the Built-Up Area;
- c) Providing Policies policies in accordance with Sections 5.7.5, 5.7.6 and 5.7.7 in this Plan which allow for the creation of secondary suites; [...]

18.6.11

New development in existing neighbourhoods (redevelopment, or intensification or infill) shall reinforce complement and improve upon the character defined by the existing built form and landscaping prevalent in that neighbourhood. The City will maintain and improve existing neighbourhoods through tools such as By-laws (e.g., property standards, tree cutting), civic beautification, heritage conservation initiatives, and urban design guidelines.

18.6.12

Intensification or infill in residential areas may require a different lot pattern and configuration, but should address the following principles:

- a) Land use and neighbourhood character compatibility;
- b) Lot pattern and configuration;
- e)b) Pedestrian connectivity and accessibility;
- d)c) Parking requirements;
- e)d) Potential for additional traffic and traffic manoeuverability Appropriate on-site vehicular circulation;
- f)e) Potential for transit ridership in communities where transit is provided;
- g)f) Natural (including natural hazards) and built heritage conservation / protection, and where appropriate, enhancement;
- h)g) Available servicing capacity of municipal infrastructure; and,
- i)h) Residential intensification targets identified in this Plan.

7 Revise Policy 18.7.9 as follows:

New neighbourhoods shall be connected to the rest of the City by public streets and how streets and blocks should be consistent with, and extend from, the existing street pattern.

8	Revise Section 18.9 as follows:	
	18.9.3 Council shall protect strategic lands for long term employment and ensure employment areas are serviced to attract new businesses and to support the Employment Lands policies in this Plan.	
	18.9.5(h) Promote the downtowns of Lindsay, Fenelon Falls, and Bobcaygeon, and the main streets of Omemee and Woodville as a cultural heritage and recreational destination, including the Trent-Severn Waterway locks, the lakes and rivers system and the trail systems, where these features are present.	
	18.9.6(g) Ensure that all new commercial and retail development is designed in an attractive a manner, which is accessible to all and provides for accommodates the needs of pedestrians, cyclists, and all other modes of applicable transport.	
	18.9.7(b)	
	Consider the development of land uses with within the settlement areas that support the City's agriculture sector as long as they do not create land use conflicts. [delete Policy 18.9.7(h)]	
	h) Require adequate buffering and transitioning of settlement area lands abutting and near surrounding farm operations for new public and private developments. Development that effectively integrates with nearby agricultural uses, by minimizing and/or mitigating potential impacts through landscaping and urban design, is encouraged.	
9	Revise Section 18.10 as follows:	
	[18.10.3, third bullet] • Working, in partnership with all levels of government and the private sector to ensure that attractive viable employment lands are provided and protected in the settlement areas which create job opportunities and economic diversity.	
	18.10.6	

The City will consider the geographic location and transportation connections when planning new employment areas, and will emphasize the benefits of settlement areas' locations, transportation connections, and quality of life when promoting the build-out of existing employment areas.

18.10.7

The City will attempt to minimize adverse impacts associated with industrial uses by ensuring that industrial uses occur on designated lands and that issues related to impacts of air, noise, vibration and odour are addressed in a manner which is consistent with City and Provincial standards, and in accordance with Sections 3.8 Separation and Buffering of Uses and 3.9 Noise Studies in this Plan. Any proposed use which has the potential for negative impacts (including, but not limited to, noise, vibration, dust/debris, and odour) will be required to demonstrate, through a special study, how the appropriate federal or provincial guidelines will be met and maintained while the use is in existence. Environmental Compliance Approvals may be required as a condition of Site Plan Approval. The City may require special studies to address negative impacts for which Ministry of Environment guidelines do not exist (e.g., light emissions). These studies shall demonstrate how the negative impacts will be mitigated.

18.10.8

High quality urban design will be a key tool for The City's urban design guidelines should provide direction on increasing the attractiveness of employment areas. Specific urban design requirements may be considered to enhance the attractiveness and unique identity of employment areas.

10 Revise Section 18.11 as follows:

18.11.1

The downtowns and main streets are where specialized commercial retail, office, and service uses are focused in a pedestrian-oriented environment. As mixed use areas, these areas function as the cultural, community and administrative centres of the settlement areas and the entire City of Kawartha Lakes. The city will support investments in the downtowns and main streets so that they continue to be attractive and viable hubs for residents, destinations for residents and visitors, and function as vibrant, mixed-use neighbourhoods linked to the recreation opportunities in, and around, the settlements.

18.11.3

Development or redevelopment, including intensification in downtowns and main street areas shall preserve, complement and enhance the historical and/or architectural character of these areas. Refer to the applicable urban design policies for the downtowns and main streets in Section 18.13 and in the Secondary Plans for Lindsay, Bobcaygeon, Fenelon Falls, Omemee and Woodville. and Omemee.

11 Revise Section 18.13 as follows:

18.13.1

It is the policy of this Plan to consider urban and community design as an integral component of new development and redevelopment in the settlement areas. The preparation of a set of Urban Design Guidelines for sub-areas within settlement areas to ensure that new development and redevelopment are attractive and consistent with the Policies of this Plan is encouraged, but shall not be required prior to advancement of individual development applications.

18.13.2

It is the policy of this Plan to ensure encourage that the design of new development and redevelopment is visually compatible with the surrounding neighbourhood. Compatible housing forms and appropriate transitions shall be developed at the edge of existing residential communities, heritage buildings, historic downtowns and abutting the environmental constraint areas.

18.13.3

It is the policy of this Plan to ensure that new development and redevelopment considers the range of elements that contribute to an aesthetically pleasing and architecturally appropriate character in the settlement areas. Development proposals shall should, as appropriate:

[...]

- (d) Avoid the use of cul-de-sacs when designing new internal local road networks, except in instances where environmental features, topography, or previous development patterns prevent through-streets; and,
- (e) Follow the principles of Crime Prevention Through Environmental Design (CPTED), including, but not limited to, site safety and security, natural surveillance, enhanced lighting, visibility from the street, well-located and clearly marked building entries, and accessibility for emergency services and limited pedestrian and vehicle interface.

18.13.14

Development outside of downtowns and main streets shall be consistent with the Community Design policies of this Plan and/or be subject give consideration to area-specific urban design guidelines when available.

18.13.15

New intensification buildings in downtowns and mainstreets should be designed to take into account:

- a) Traditional architectural style of the many downtown and mainstreet buildings;
- b) Use of traditional building materials and styles, including brick and tall windows;
- e)a) Close to zero front setback except where existing narrow sidewalks warrant greater setbacks (while providing variation along the street edge);

d) Infill buildings stretching to the back of the lot where possible to maximize floor area;

e)b) Design to shelter parking Parking lots located in the rear;

f)c) Entrances addressing the public sidewalk with entrances, glazing, major public areas of building and office components facing the public realm to reinforce the streetscape; Addressing the public sidewalk with main entrances and glazing facing the public realm to reinforce the streetscape;

g)d) Directing pedestrian connections from building main entrances to public sidewalks, transit areas and other and key amenities; and,

h)e) Building heights sensitive to existing development along the main streets.

18.13.18

Lighting of commercial, institutional and employment buildings located within downtowns and main streets shall should be designed as an integral component of the overall site design. It should shall provide safe illumination for pedestrians and motorists and may be used strategically to provide a distinct site building identity. Illumination of streetscapes adjacent to buildings, parking lots, building accents and signage site features should be designed together, to create focus and emphasis on site features. Lighting should be designed to reduce light pollution and reflect "dark sky" design principles.

18.13.23

Streetscape design shall should integrate and coordinate a variety of elements to create visually attractive public spaces and a sense of place. These include appropriate right-of way width to accommodate landscaping, street trees, decorative paving, street lighting, street furniture, signage, double loaded streets, and special corner treatments.

18.13.24

The City shall encourage, where feasible, the improvement of streetscapes within the downtowns and main streets through the use of landscaping including trees, wide sidewalks, bicycle lanes, bicycle parking, special signage, lighting, seating, street furniture, public art, and special paving, and opportunities for seasonal displays and/or seating, which promote a positive sense of place and create a safe and attractive pedestrian environment.

12 Revise Section 18.15 as follows:

18.15.3

The general location of new parks in the settlement areas are denoted with the symbol "NP" on Schedules F-1, F-2, F-3, and F-4, and F-5. A park may be situated anywhere within the extent of the underlying land use designation denoted with the symbol "NP," and the City will determine the type of park and its final location prior to draft plan approval.

18.15.4(b)

Any landscaping and topographical modifications as may be required in the provision of parks by a developer shall be coordinated, as soon as possible, by the developer prior

to the dedication of the lands for park purposes The final grading and landscaping of new parks to be undertaken by a developer shall be set out in the draft plan of subdivision conditions and secured through a subdivision agreement;

18.15.4(g)

The open space or facility shall have a minimum of 25% street frontage and be accessible At least one side of a new park shall have frontage on a public street;

[Add 18.15.4(h)] Open spaces and facilities shall be designed to be accessible;

18.15.5

<u>Until such time that these requirements are updated by a Parks Master Plan, the The</u> City intends to achieve an overall ratio of 4 hectares of park space per 1,000 persons of population within the urban settlement areas. The planning of new parks and/or rectifying deficiencies in the provision of parks will be in accordance with the following general standards: [...]

[Amend the Table under Policy 18.5.5 as follows:]

Hierarchy	General Size / Minimum Standard	Parks Planning Policy
Neighbourhood Parks	1.8 to 4.0 ha / 1.0 ha per 1,000 Population	Where there is a majority of young families and/or senior citizens-older persons in an area, facilities should be tailored more specifically to the particular needs of these groups. The park should be designed with a minimum of 25% street frontage for visibility and safety and should be co-ordinated with public or separate elementary school sites where possible.
Community	6.0 to 10.0 ha /	The location of Community Parks should be co-ordinated with secondary
Parks	1.0 ha per 1,000 Population	school sites where possible and have a minimum of 25% street frontage. The parks should be developed as focal points for organized and non-organized team sports, athletic activities and casual recreation. This requires the provision of high quality sophisticated facilities, which may include regulation-size softball and baseball diamonds, soccer fields with night lighting and spectator facilities, major playgrounds, tennis courts, and visitor service centres.

18.15.10

Parkland dedication shall may also be required in accordance with Section 34.13 of this Plan as a condition of provisional consent of site plan approval, or development or redevelopment of land in accordance with Section 42 of the Planning Act. The This may require the dedication either in the form of parkland or cash-in-lieu of parkland as appropriate.

13 Revise Section 18.16 as follows:

18.16.3

The City shall implement, in a staged program, the development of a continuous and safe system of non-motorized multi-use trails to support active transportation and active recreation. The City shall establish safe walking, cycling and water routes within towns settlement areas on routes to schools, parks, playgrounds, fairgrounds, downtowns/main streets, and safe corridors connecting the settlement areas and trails within the City.

18.16.8 [Note: This revision is shown as 18.16.7 in SAF]

Parking areas shall be designed as functional, attractive and comfortable areas and shall reduce their environmental and visual impact.

[Add new Policy number 18.16.8.1 in front of the part of Policy 18.16.8, which reads as follows:]

Low Impact Development measures, such as pervious paving, bioswales, and landscaping islands with trees, should be incorporated to minimize stormwater runoff and reduce heat island effect.

18.16.9 [Note: This revision is shown as 18.16.8 in SAF]

Long stretches of on-street parking on local roads shall should be broken up with landscaped "bump-outs" sufficiently sized to support boulevard trees appropriate landscaping.

18.16.10 [*Note: This revision is shown as 18.16.9 in SAF*]

For Employment areas, parking shall be located at the rear and sides of buildings. Parking near building entrances shall be limited to small visitor parking areas. Parking and landscaping for Employment areas should be designed as follows: The design of parking and landscaping should have regard to the City's urban design guidelines, which considers the following:

- a) Parking location on site.
- a)b) Screening should be provided between parking areas and adjacent residential properties.
- b)c) Buffers should be located <u>Landscape buffers</u> at the perimeter of the property line adjacent to parking areas and laneways to accommodate landscaping and tree planting sensitive land uses.

	e)d) Landscaped islands should be placed at the ends of all parking aisles where appropriate.
	d) Parking aisles with a length of more than 15 stalls should be broken up with landscaped islands.
	e) All parking islands should be planted with hardy, strongly branched and salt tolerant trees.
	f)e) Large parking areas should be broken up with linear pedestrian only sidewalks planted with a consistent row of trees. Location of pedestrian sidewalks.
	g) The placement of sidewalks should be oriented to link building entrances.
	18.16.11 [Note: This revision is shown as 18.16.10 in SAF]
	In new Employment, Commercial, Institutional and mixed use developments and Mixed Use areas as well as apartment buildings Residential areas subject to site plan
	control, parking shall be located interior to the block or at the rear of buildings wherever possible areas should generally be located to the side or at the rear of buildings
	wherever possible, and shall be sited and/or designed in such a way as to
	minimize impact of such parking on abutting sensitive land uses. Where parking areas abut a street they should be screened with landscaping. Limited parking between the
	street edge and building may be provided. or Parking may also be addressed through on-street parking in appropriate locations. Parking and landscaping for commercial,
	mixed-use, and residential development should be designed in accordance with the design criteria of Section 18.16.9.
	10.16.10.53
	18.16.12 [Note: This revision is shown as 18.16.11 in SAF]
	Service and loading areas shall should be located away from street frontages to minimize views from adjacent streets. Location to the rear or sides of buildings is preferable
	wherever possible except in instances where the abutting property contains a sensitive land use, in which case the siting of the servicing and loading areas will be at a location
	on the property which minimizes the impact of such service and loading area. Such Where service areas are visible to the street or abutting sensitive land uses, they may require screening with walls and landscaping that is compatible with the adjacent building design.
14	Revise Policy 18.17.3 by adding a new Policy number 18.17.4 before the last three bullets and new opening language, which reads as follows:
17	Revise 1 oney 10.17.5 by adding a new 1 oney number 10.17.4 before the last three buncts and new opening language, which reads as follows.
	18.17.4 As part of an application for site plan approval, the following may be required:
	• Urban design brief, respecting the policies of Section 18.13 of this Plan;
	• Landscape master plan;
	• Comprehensive development plan when dealing with a development comprised of two or more buildings or phases.
15	Revise Policy 29.1.9 as follows:
	Where there may be is a conflict between one or more policies in the City of Kawartha Lakes Official Plan and a secondary plan, development plan, area-specific, or site-
	specific policy, then the more specific or restrictive policy in such secondary plan, development plan, area-specific, or site-specific policy shall prevail.

^{*}All comments that have been made in **bold** or that are *italicized* and made in [square brackets] are intended to capture an action item or other note pertaining to the proposed modification and do not form part of that modification

SCHEDULE B

OLT Case No. PL171407

Ontario Land Tribunal

PROCEEDING COMMENCED UNDER subsection 17(24) of the Planning Act, R.S.O. 1990, c. P.13, as amended Appellant: 2358493 Ontario Inc. Appellant: BARMMAR Investments Ltd. & BMMB Investments Ltd. Appellant: Bromont Homes Inc. Appellant: Comhold Investments Ltd.; and others Subject: Proposed Official Plan Amendment No. OPA 13 Municipality: City of Kawartha Lakes OLT Case No .: PL171407 OLT File No .: PL171407 OLT Case Name: Gravely v. Kawartha Lakes (City) BEFORE: [DATE], 2022

ORDER

THIS MATTER having come on for a settlement hearing on March 2, 2022;

AND THE TRIBUNAL approved certain modifications to the Schedules of Official Plan Amendment No. 13 ("OPA 13") pursuant to the Tribunal Order issued on June 14, 2021, which requires that: (a) the 'Future Development Area' shapes and legend item be deleted from Schedules A-3, A-4 and A-5; and that (b) the 'Urban Settlement Area' designation for Woodville be replace with the 'Hamlet' designation in Schedules A-2 and A-4 (being Modification #22 and 23, as identified on Schedule "A" to what has commonly been referred to as Order 1 in the within proceeding);

AND THE TRIBUNAL has ordered that Modifications #22 and 23 will come into force and effect when the balance of the issues in the Phase 1 hearing phase, pertaining to the final form and content of the Schedules to OPA 13, are determined:

AND THE TRIBUNAL finally determined the boundary disputes related to the City of Kawartha Lakes Official Plan ("CKLOP") appeals pursuant to the Order that was issued on January 26, 2022 under OLT File No. PL120217, which approved certain modifications to the City's Urban Settlement Boundary for each of Bobcaygeon, Fenelon Falls, Omemee, Woodville, and Lindsay and directed the City to modify Schedules A-2, A-3, A-4, and A-5 of the CKLOP accordingly ("2012 Boundaries");

AND that the hearing that was scheduled to commence on February 23, 2022 was intended to deal with the balance of the growth management issues pertaining to OPA 13, which proposes to delete CKLOP Schedules A-2, A-3, A-4, and A-5 and to replace them with new Schedules A-2, A-3, A-4, and A-5 ("Remaining Phase 1 Issues"), which were raised by the appellants J. Stollar Construction Limited ("Stollar") and Catherine Gravely ("Ms. Gravely");

AND THE TRIBUNAL has received written confirmation from counsel for Ms. Gravely that her remaining issues with respect to OPA 13 have been fully resolved by the Order that the Tribunal approved in its oral decision given on February 23, 2022, and that Ms. Gravely withdraws her appeals of OPA 14, 15, 16 and 17;

AND THE TRIBUNAL having been advised by counsel for the City and Stollar, prior to the commencement of the February 23, 2022 hearing, that the Remaining Phase 1 Issues are no longer in dispute as a result of a settlement;

AND THE TRIBUNAL has received a copy of executed Minutes of Settlement, dated February 23, 2022, which seek to implement the 2012 Boundaries, subject to certain further modifications permitted in accordance with Policy 2.2.8.4 of the 2019 Growth Plan for the Greater Golden Horseshoe, as amended ("Growth Plan") and supported by the land use planning and engineering evidence that has been filed in the within proceeding;

AND THE TRIBUNAL having heard the submissions of counsel for the City relating to the proposed modifications to the 2012 Boundaries in accordance with the Minutes of Settlement, which are reflected in the modified OPA 13 Schedules A-2, A-3, A-4, and A-5 that are appended at Attachment "A" hereto (the "Modified Schedules");

AND THE TRIBUNAL having heard submissions of counsel for certain other parties who consent to, or do not oppose, the Modified Schedules;

AND THE TRIBUNAL having received affidavit land use planning evidence pertaining to the Modified Schedules and that the Modified Schedules are

consistent with the Provincial Policy Statement 2020, conform to the applicable Growth Plan, and represent good planning;

AND THE TRIBUNAL may make modifications to the parts of OPA 13 that are before it under this proceeding and approve all or part of those parts, as modified, in accordance with subsections 17(50) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended;

THE TRIBUNAL ORDERS that:

- Schedules A-2, A-3, A-4, and A-5 of OPA 13 are hereby approved, as modified in accordance with the Modified Schedules that are appended hereto as Attachment 'A'.
- The Modified Schedules, which are appended to this Order, shall form part of the Order and shall be brought into force and effect as of the date of this Order.
- 3. All of the appeals pertaining to OPA 13, save and except those appeals pertaining to Policy 18.4.4 (dealing with commercial land use permissions) and the site-specific appeal pertaining to the 'Prime Agricultural' designation of lands owned by Flato Lindsay Community Inc., as shown on Modified Scheduled A-3, have been resolved.

Registrar	_

Attachment "A"

Modified Schedules A-2, A-3, A-4 and A-5 to OPA 13, dated February 25, 2022, follow on the next 4 pages.







